

## EXTENDED Equality and Health Inequalities Impact Assessment (EHIA) MH inpatient bed consultation 2019

An EHIA is a tool to explore the potential for a policy, strategy, service, project or procedure to have an impact on a particular group, groups or community. This includes the impact on one or more of these groups:

- Protected characteristic groups (as outlined in the Equality Act 2010)
- Disadvantaged or marginalised groups or communities
- Deprivation and socio-economic disadvantage within local communities
- Local health inequalities for groups and communities

Please complete this Equality and Health Inequalities Impact Assessment when the proposed change has a potential negative impact on staff, patients, public or local communities.

#### Please note:

To comply with our agreed Equality Policy and Procedure and meet our requirements under legislation, all new policies and new and proposed services or strategies must be impact assessed before being introduced. Within this document, you will need to provide evidence to demonstrate:

- Consideration of the impact of your initiative for each protected characteristic and other disadvantaged groups and communities
- Assessment of the impact you have identified and a clear action plan to mitigate the issues and concerns which arise from this.

#### For further support or advice please contact:

- Elaine Colomberg Equality and Diversity Manager elaine.colomberg@nhs.net
- Jane Lodge Head of Engagement jane.lodge1@nhs.net
- Nicky Cambridge Stakeholder Engagement Lead nicky.cambridge@nhs.net

### 1. Introduction and overview

Title of EHIA	West Sussex Inpatient Reconfiguration of Mental Health Services									
Team / Department		ations & Engage /lental Health Te	Assessor Completing the EHIA				Harpreet Kaur – Head of Commissioning Jane Lodge – Head of Engagement			
Date EHIA Started		prepared April 2 arted 15 <sup>th</sup> June 2	Date EHIA Completed     28 <sup>th</sup> December 2020							
What is the focus of this EHIA?	Workforce PoliciesOrganisational strategyClinical servicesClinical policiesXX			Other: Please state						
What is the status of this policy / function / practice or provision?	New X	Revised	Monitoring	End	Who will be affected?	Staff X	Carers X	Patients / service users X	Communities X	Other
Brief description of the aims of the service, policy, strategy, function that this EHIA relates to.	The propose Chichester The pre co <u>https://ww</u> 1. Close th 2. Relocate Swandean 3. Establish Salvington Only existin									

Outline the links to national and local policy and strategy.	The CQC has put a requirement on the Trust to eliminate mixed sex accommodation in order to meet the national standards. These are set out in the 2007/08 NHS Operating Framework for England (DoH 2006) and good practice guidance under Privacy & Dignity which states that CCG's should "ensure local implementation of the commitment to reduce mixed-sex accommodation.
What patient and public engagement has already taken place in relation to this proposal?	Since March 2018, the CCGs and SPFT in particular have carried out communications and engagement activity with a range of stakeholders including GPs, charities and other third sector organisations, West Sussex Health and Adult Social Care Scrutiny Committee, Healthwatch and other partners. There has been a particular focus on talking to service users, carers their families and/or representatives who have been involved in reviewing the options considered. Groups contacted include Crawley Mental Health Forum, Sussex Partnership Service User Working Together Groups (during July 2018 and March 2019) and Chichester Carers' Support Group. Sussex Partnership has also engaged with service user representatives through the Capital Project Trust and MIND. SPFT spoke to Carer Support branches in Crawley, Worthing and Littlehampton, Age UK and Worthing Churches and has received emails from several service users and carers requesting further information about the plans. There has been a significant and ongoing programme of staff engagement events during 2018. A video featuring the clinical director detailing the proposals has been viewed more than 350 times (one of the most popular on the Sussex Partnership YouTube channel). A series of more than 12 service user, carer and staff events were held between January and March 2019, as well as more informal engagement with a smany of these stakeholders as possible. More than 70 service users, carers support and local carer committees. These meetings generated debate around:     The pros and contact with representative organisations such as the Dementia Alliance, West Sussex Carer Support and local carer committees. These meetings generated debate around:     The pros and cons of moving from mixed to single sex wards     Transport issues and suggested solutions     Wider general issues facing services users and carers, such as community services. Feedback has been collated, and has contributed to the development of options and the consultation. An independently-led review panel was

An Independent Transport Analysis was undertaken by West Sussex County Council in 2018 and feedback and recommendations from a Transport Review Group. The Review Group's membership included service users, carers, Trust Governors and Healthwatch.
They suggested: <b>Mileage allowance or payments</b> for people who use their own cars, or pay people's public transport costs. The group recognised that this may be difficult to implement but suggested it could be targeted at those most seriously affected, for example the families of those who are inpatients at the time we move services to other wards. <b>Minibus transport</b> : A minibus which followed a specific route once or twice a day would be very helpful to carers and family members. Dial-a-Ride or community transport. The group recognised there is a huge demand for these services, but suggested looking at providing a volunteer transport scheme. <b>Provide overnight stays</b> for carers and families in certain circumstances: the group suggested that this could be for a limited time, for example during the first three or four days after a patient has been admitted.
A full public consultation will run from early July 2019 until early October 2019, which will include details of the above.
This EHIA is a post consultation update, indicating where the consultation identified feedback from inclusion groups and the proposed action as a result as in the Decision Making Business Case (DMBC), and where further action is needed when the DMBC is signed off.

# 2. Update on previous EHIA (where one exists) and outcomes of previous actions or if this is new, then record N/A.

What actions did you plan last time? (List them from the previous EIA)	How has this action progressed?	What <u>further</u> actions do you need to take? (add these to the Action plan below)
The draft EHIA was taken into account when preparing this full EHIA.		

# 3. Health inequalities

	YES	NO	DON'T	Provide evidence to support your assessment
			KNOW	
<i>Will this initiative help to reduce health inequalities for any specific groups and communities?</i> <i>e.g. access to services, improved health outcomes</i>	Х			The proposals are aimed at improving the quality of inpatient facilities in mental health wards and creating a dementia centre of excellence. In doing so it is expected that the service will improve health outcomes for people receiving care and treatment through mental health in patient services.

Please consider each protected characteristic and consider whether the policy / function / practice or provision has the potential to impact on each protected characteristic group and / or community.

	Positive	Neutral	Negative	No Impact	Data to support your assessment This can be census data, research, complaints, surveys, reports etc.	Engagement / feedback information to support your assessment This could be focus groups, face-to-face meetings, surveys, speak out events etc.	<ul> <li>Actions to take forward with a focus on</li> <li>advance equality of opportunity,</li> <li>eliminate discrimination</li> <li>foster good relations</li> </ul>
Race		X			Across West Sussex, there are differences in the numbers of Black, Asian and Minority Ethnic (BAME) population; in Crawley, 28% of the population are from a BAME background, whereas in Horsham and mid Sussex, numbers are substantially lower (under 10%). Across the Coastal West Sussex areas, the overall proportion of BAME residents is small, but there are pockets of communities across the area. Over the period Jan 2017- Dec 2018, 2.5% of patients in the Harold Kidd Unit (HKU) and Iris Ward were reported as BAME. Note that there is no data collected on Gypsies, Roma and Travellers.	The redesign is subject to a full 12-week consultation, therefore the population of West Sussex will be have opportunities to engage and to give their feedback regardless of protected characteristic. There will be a range of methods to engage, ensuring that all communities are able to respond, should they wish to.	<ul> <li>During consultation:</li> <li>Ensure any public facing information on the proposals is offered and provided in appropriate formats if required</li> <li>Ensure links have been made with local faith communities or cultural groups in order to obtain feedback during the consultation period.</li> <li>Ensure that Friends, Families and Travellers receive information on the consultation</li> <li>Post consultation:</li> <li>Develop a consistent mechanism of robust equalities based engagement to ensure continued feedback is sought and obtained appropriately</li> </ul>

Sex		<ul> <li>It is ward is an all female may address the subject to a ward. Grove ward (HKU) full 12-week consultation.</li> <li>Orchard ward patients comprise 61% female and 39% male Jan 2017. Dec 2018.</li> <li>Current services do not meet the national standards of single sex wards words. This redesign will address this by reconfiguring inpatient facilities to create single statistics or care single set wards would be detrimental older people inpatients, and relate the realibering of adult and older people inpatients.</li> <li>According to the statistics more women may gain benefit from this redesign as they constitute the highest number of patients in respect of gender.</li> <li>According to the statistics more women may gain benefit from this redesign as they constitute the highest number of patients in respect of gender.</li> <li>The subject of gender.</li> <li>During consultation:</li> <li>During consultation:</li> <li>Ensure that a range of opportunities are offseed for people to provide feedback during the consultation, targeting gender apportate.</li> <li>Ensure that a range of opportunities are offseed for people to provide feedback during the consultation.</li> <li>Ensure that inpatients of the HKU and Iris wards would be detrimental to move to single sex wards.</li> <li>Consultation Teedback: It was felt single sex wards across west hat it would not prepare for and reflect the reality of intersex to access mental number of patients in respect of gender.</li> <li>During consultation:</li> <li>During consultation:</li> <li>During consultation:</li> <li>During consultation:</li> <li>During consultation:</li> <li>During consultation:</li> <li>Ensure that a range of opportunities are offseed for people with merital usil remain single sex in order to address the particular clinical needs of these patients.</li> </ul>
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Gender reassignment	No data available in relation to current inpatients.	<ul> <li>The redesign is subject to a full 12-week consultation.</li> <li>Any feedback in relation to this impact will be considered when developing final proposals and appropriate actions agreed.</li> <li>DMBC Proposals:         <ul> <li>It is proposed to maintain mixed sex wards for working age adults and older people. There will be flexibility to accommodate the needs of Trans people so they can maintain dignity, privacy and safety.</li> <li>Post consultation:</li> <li>There needs to be recognition of the geographical clustering of this community, but also that there are Trans individuals living across the Sussex geography, and appropriate has been marked as neutral.</li> </ul> </li> <li>Consultation Feedback         <ul> <li>People, including some staff, felt that plans to make wards single sex may make it difficult for transgender patients to access MH inpatient services. Some felt that single sex wards reinforced aparder.</li> </ul> </li> </ul>
		single sex may make it difficult for transgender patients to access MH inpatient services. Some felt

Age	X	The 50 plus population	The redesign is subject to a	During consultation:
-		continues to rise and	full 12-week consultation.	
		forms 61% of the		Through the consultation include any
		overall patients	In the pre-engagement	actions agreed in the transport review and
		accessing mental health		emphasise the mitigating proposals for
		services across West	groups and individuals that	older people, particularly affecting those
		Sussex. There is also a	there are concerns centred	likely to access the dementia centre of
		large growth projected	on transport, particularly	excellence.
		in the proportion of the	older people who may have	
		population made up of	to travel further to access	reached and feedback obtained
		people aged 75 and	dementia care, and also the	
		over. Key areas of	provision of community	using these facilities are low, there is the
		decline over the next	services.	need to ensure that the need of this
		five years include the		younger cohort are met appropriately.
		age ranges 20-29, 45-	Any feedback in relation to	Ensure that the consultation includes
		54, and 70-74.	this impact will be	liaison with this younger cohort.
			considered when developing	
		Over the period Jan	final proposals and	Post consultation:
		2017- Dec 2018, 39%	appropriate actions agreed.	
		of patients in HKU and		<ul> <li>Further work will be carried out post</li> </ul>
		Iris ward were aged 50		consultation to ensure we are obtaining
		and below, 47% aged		feedback from both older people and the
		51- 80 and 14% aged		younger cohort, and acting on any points
		81+		raised.
				• Also, feedback will be sought from those
				aged 60+ as they comprise the larger
				cohort of service users. inpatient
				population?

Religion and belief		Data is held on 941 patients of the relevant wards/unit, of which almost 50% (415) identify their religion as being Christian. 272 patients have not specified any religion and for 140 their religion is unknown.	There is an unlikely impact on people of a specific religion or belief. Any feedback on impact will be considered in developing final proposals.	<ul> <li>During consultation:</li> <li>Ensure any public facing information on the proposals is offered and provided in appropriate formats</li> <li>Ensure links have been made with Faith communities in West Sussex</li> <li>Post consultation:</li> <li>Consider the religious needs of patients in any post consultation redesign work.</li> </ul>
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Disability			on users of the wards/units currently however each patient with a disability will be assessed and their specific needs identified prior to admission. There is a proven link between physical and mental wellbeing. There will be a significant number of these inpatients with mental health issues and dementia who have co existing physical health issues. Some of these patients may also have other disabilities, which will need to be assessed. This data is not	full 12-week consultation. There is likely to be an impact on patients and their families with disabilities who may need to travel further to access inpatient services. Any feedback in relation to this impact will be considered when developing final proposals and appropriate actions agreed. <b>Consultation Feedback</b> It was felt by approximately	<ul> <li>During consultation:</li> <li>Ensure that groups and communities working with disabled people are contacted and provided with the opportunity to engage, including using a range of formats/methods</li> <li>DMBC Proposal</li> <li>The final recommendations detail how SPFT intend to improve and strengthen community services. Additional government funding has also been used to introduce new measures to support community services.</li> <li>Post consultation:</li> <li>Any modernisation of facilities will ensure that required standards for access and care for those with physical and sensory disabilities are met</li> <li>We will continue to engage with patients following the redesign for feedback on how the estate meets their multiple mental health and care needs including disability.</li> <li>There is a need to ensure sufficient, accurate diversity data from providers to ensure understanding of use of services and the need of this community.</li> </ul>
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Sexual orientation	X	Only 1% of the patient population using these facilities currently identifies themselves as 
Marriage or civil partnership	X	29% of HKU and Iris ward patients report as being married or in a civil partnership; 9% are divorced or separated, 42% are single, 7% widowed. 15% of patients have unknown marriage or partnership status
Pregnancy and maternity	X	This data is not availableThe redesign is subject to a full 12-week consultation. There is unlikely to be an impact unless transport issues arise for an individual dementia, so unlikely to protected characteristicThe redesign is subject to a full 12-week consultation. There is unlikely to be an impact unless transport issues arise for an individual who is going through pregnancy or maternity.Through the consultation process, it is expected that feedback will be provided from a range of people. Should there be any issues specific to pregnancy and maternity, these will be highlighted.Who is going through protected characteristicpregnancy or maternity. Any feedback in relation to this impact will be considered when developing final proposals and appropriate actions agreed.Through the consultation process, it is expected that feedback will be provided from a range of people. Should there be any issues specific to pregnancy and maternity, these will be highlighted.

Other	X	There is likely to be The redesign is subject to a <b>During consultation</b> :
Disadvantaged or		potential negative full 12-week consultation.
inclusion groups		impact on <b>carers</b> who • Carers and specific carer groups have
		may need to travel Any impact will be been included in the schedule for
		further to see the cared considered when developing engagement activity
		for (however it should final proposals and
		be recognised that appropriate actions agreed.
		many of those who DMBC Proposal:
		currently use the It is proposed to:
		affected beds are from Carers have been spoken - Pay travel costs for carers and families
		out of area, therefore with through the pre- who will be visiting patients at the time of
		carers and others would consultation engagement, transfer
		already need to travel). and raised issues including - Investigate the potential to provide
		transport and community community transport/mini bus services
		support. between locations
		- Raise awareness about how patients and
		<b>Consultation Feedback</b> : carers on benefits can get travel costs
		There was feedback from reimbursed
		carers, families and friends-
		particularly those living in discuss improving relevant bus routes.
		and around Chichester and Look at travel options to improve access
		Horsham that they may have to Swandean site in Worthing.
		to travel further in some
		cases to visit a loved one. <b>Post consultation:</b>
		The recommendations of the transport
		review will be included in the
		consultation report and will be reviewed
		in the light pf the decision made about
		future services to assess taking the
		recommendations forward.

	Positive	Neutral	Negative	No Impact	Data to support your assessment	feedback information to support your assessment	Any actions to take forward with a focus on
Deprivation and socio-economic disadvantage			X		areas and also some of the most deprived neighbourhoods in the country, for example, in	full 12-week consultation. Any impact will be considered when developing final proposals and appropriate actions agreed <b>Consultation Feedback</b> : There was feedback from carers, families and friends particularly those living in and around Chichester and Horsham that they may have to travel further in some cases to visit a loved one, which may involve increased travel costs.	<ul> <li>DMBC Proposal: It is proposed to:</li> <li>Pay travel costs for carers and families who will be visiting patients at the time of transfer</li> <li>Investigate the potential to provide community transport/mini bus services between locations</li> <li>Raise awareness about how patients and carers on benefits can get travel costs reimbursed</li> </ul>

Community Cohesion	X	implemented, patients living in Chichester and North West Sussex wil be admitted to the new centre of excellence at Salvington Lodge in Worthing. This could impact these patients, as they may feel isolated from their	<ul> <li>considered when developing final proposals and appropriate actions agreed</li> <li>Consultation feedback</li> <li>Some people including residents local to the</li> </ul>	<ul> <li>Engagement will seek further feedback or</li> </ul>
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# 5. Cumulative Impact

	Which groups of people or communities are affected?	Are there any additional actions to include in this EIA?
Worthing and Crawley may have an overall negative impact on travel for some patients and their families		No additional actions. Specific engagement with carers, friends and family.
There are transport solutions proposed to mitigate this risk.	Carers, friends and families.	
The length of stay as an inpatient will have a cumulative impact on the carer's ability to visit hospital. This could lead to an increased cost of travel.		
The single sex wards may be a positive factor in enabling patients to come into hospital on a voluntary basis as they may feel safer and more secure.		

# 6. Equalities or health inequalities data gaps

	YES	NO	DON'T KNOW	Provide evidence to support your assessment and include this as an Action below.
As a result of undertaking this EHIA, are there any gaps in equalities or health inequalities data or information?				There is no data available for gender reassignment, and on some BAME categories including Gypsies, Roma and Travellers. Data on disability or carer status are also not collected.
				Data on age, religion and sexual orientation is collected as routine. In future it will be a requirement of the provider to ensure that robust diversity data is collected on patients using these and other West Sussex facilities and services.

### 7. Overall summary of impact. Please tick an overall equality impact grade for this initiative.



### Please explain your decision

The proposals are likely to have a positive impact on quality of care for some patients and their families as there would be a major improvement in inpatient facilities along with a centre of excellence for dementia. There would also be a positive impact for those patients who would prefer a same sex environment for their care.

However, the proposed relocation of the wards means that there may be a negative impact for some people who would have to travel further to access services, e.g. carers and those who are socio economically disadvantaged.

### 8. Summary of Actions

### Record all your EHIA assessment potential concerns (impact) and actions below:

We will be conducting a Public Consultation on the service redesign between 13<sup>th</sup> July and 11<sup>th</sup> October 2019. Any feedback in relation to this impact will be considered when developing final proposals and appropriate actions agreed.

Please try and prioritise your actions	Potential Impact	Actions to mitigate impact These actions could prevent, reduce or control the negative impact on specific groups or the wider initiative.	Staff or Patient Engagement Outline any proposed engagement to achieve these actions	Lead Person	Deadline
1.	Potential impact on those with faith/religious needs, differing sexual orientation, Trans people	Engage with these groups and communities to obtain feedback and identify any issues and potential mitigations	Ensure link with faith communities, LGB and T groups (seeking input from VCS outside of West Sussex, if appropriate)	Jane Lodge	During consultation period

2	Potential impact on other protected characteristic groups	Ensure that the reach of the consultation is wide and that information and the opportunity to provide feedback is offered in a range of formats.		Jane Lodge	During consultation period
3	Lack of robust diversity data relating to patient access in mental health inpatient beds across West Sussex.	SPFT will work to improve the collection of diversity data with support from the commissioners	Engagement will be required with staff to increase understanding of the need to collect diversity data	SPFT/CCG Commissioner	TBC
4	Impact on staff working in the mental health inpatient estates in West Sussex	Once the outcome of the consultation has been reviewed and an option agreed, we will assess the impact on the workforce and develop proposal to mitigate the impact as much as possible, including reviewing terms of employment.	Staff will continue to be involved through the consultation. Dependent on the outcome, there may be the need for formal staff consultation with those affected by the service redesign.	SPFT lead	TBC

### EHIA Notes:

- 1. The content of this EHIA reflects the feedback received from our pre-engagement work, with a specific focus on those who may be impacted upon by the proposals.
- 2. This EHIA is a work in progress and will be updated during the consultation, as we consider feedback from all stakeholder individuals and groups.
- 3. We will communicate the outcome of the consultation in accessible formats, including different languages and easy read, where appropriate and where the requirement is indicated, in accordance with the NHS Accessible Information Standards.

EHIA written by:	Harpreet Kaur		Date:	2/4/19 5/07/2019
	Post consultatio	n update: Jane		
	Lodge			23/12/20
EHIA reviewed by:	Jane Lodge			5/7/19
	Elaine Colombe	rg		5/8/19
				12.08.19
EHIA authorised by: (manager)	Jessica Britton		Date:	12.8.19
EHIA approved: (governance)	YES		Date:	Original approved in 25 <sup>th</sup> and 27 <sup>th</sup> June 2019
Further comments	To be reviewed during consultation		Date:	17 <sup>th</sup> October 2020
EHIA published on the	n/a		Date	
SES website	Will be published on			
	Consultation website			
Person to review EHIA post implementation	Jane Lodge		Date	28 <sup>th</sup> December 2020